

UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF PENNSYLVANIA

SCOTT C., a minor individual, by and	:	
through his parents and natural	:	
guardians, SHARON C. AND PETER C.	:	No. 02-CV-4023
and SHARON C. AND PETER C., individually:	:	
Plaintiffs,	:	
V.	:	
COLONIAL INTERMEDIATE UNIT 20	:	
Defendant.	:	

**BRIEF OF DEFENDANTS COLONIAL INTERMEDIATE UNIT 20**  
**IN OPPOSITION TO PLAINTIFF S MOTION FOR SUMMARY JUDGMENT**

Defendant, Defendant, Defendant, Colonial Defendant, Colonial Defendant, Colonial  
attorneys attorneys of record, King, Spry, Herma attorneys of record, King, Spry, He  
followin following following brief in opposition to Plaintiff s Motion for Summary Judgm  
The undisputed facts of record are as follows:

**A. PROCEDURAL HISTORY**

Plaintif Plaintiffs Plaintiffs filed a Complaint against Defendant CIU2 Plaintiffs filed a Co  
2002, 2002, and serve 2002, and served u 2002, and served upon Defendant on or abo  
Dismiss Dismiss under Dismiss under 12(b)(6) was filed by Defendants on October 1, 2002. D  
then then filed a Response to Defendant s then filed a Response to Defendant s Motion th  
for for Summary Judgme for Summary Judgment with for Summary Judgment with a  
discovery has been taken as yet in this case.

## B. STATEMENT OF FACTS

Scott C. is a student in the Bethlehem School District who resides with his parents. Scott C. has learning disabilities and as such requires additional support.

In September 1998, Scott C. began exhibiting behavioral problems. A psychiatric evaluation was conducted and the psychiatrist recommended a partial hospitalization program at Nitschmann Middle School. Scott C. attended the program until the end of his eighth grade year. He then attended the program at Freedom High School until the end of his tenth grade year.

Plaintiffs have set forth an eight (8) page factual statement in their brief. However, Plaintiff's brief continually cites in support of her Summary Judgment brief. Accordingly, all in support of her Summary Judgment Motion should be considered factual issues.

**C. ISSUES PRESENTED**

I. WHETHER THIS CASE IS NOT YET RIPE FOR SUMMARY JUDGMENT?

Suggested Answer: Yes.

II.II. WHETHER THEREII. WHETHER THERE IS A GENUINE ISSUE OF MATERIAL FACTII. WHETHER WHETHER CIU20 EMPLOYEES ARWHETHER CIU20 EMPLOYEES ARE THEWH UNDER THE BORROWED SERVANT DOCTRINE ?

Suggested Answer: Yes.

III.III. WHETHER PLAINTIFFIII. WHETHER PLAINTIFFS III. WHETHER PLAINTIFFS FAIL DEFENDANT CIU UNDER IDEA, §504 AND §1983?

Suggested Answer: Yes

**D. ARGUMENT**

**STANDARD FOR SUMMARY JUDGMENT MOTION**

PursuantPursuant to Rule 56(c) of the Federal RulesPursuant to Rule 56(c) of the Federal Rules of Civil Procedure, summary judgment may be entered only if the pleadings, depositions, answers to interrogatories,interrogatories, and admissions on file, together with affidavits, if any, show thatthat there is no genuine issue as to any material fact and that the moving partyparty is entitled to a judgment as a matter of lawparty is entitled to a judgment as a matter of law. Mining Equipment co., 667 F.2d 402, 405 (3d Cir. 1981). The moving party is entitled to a judgment as a matter of law if it can establish the existence of a genuine issue of material fact on which she has the burden of proof at trial. 1391,1391, 1395 (3d Cir. 1989), *citing Celotex Corp. v. Catrett*, 477 U.S., 477 U.S. 317,, 477 U.S. 317.

265, 106 S.Ct. 2548 265, 106 S.Ct. 2548 (1986). A genuine issue is not viewed in a light most favorable to the non-moving party. A reasonable jury to return a verdict for that party. Liberty Lobby, Inc., 477 U.S. 242, 248-49, 91 L.Ed.2d 202, 106 S.Ct. 2505 (1986). If the evidence is merely colorable or is not significantly probative, summary judgment may be granted. Whether a fact judgment may be granted. V. substantive law. *Id.* (inner citations omitted.)

The primary purpose of a motion for summary judgment is to avoid a useless trial, and summary judgment is a procedural device for promptly disposing of actions in which there is no genuine issue. Even though such issue might be resolved in favor of the moving party, the purpose of Rule 56 is to eliminate a trial in such cases where it is unnecessary and results in delay and expense. Insurance Company of North America v. Fidelity & Deposit Co. of Maryland, Inc., 463 F.2d 495, 498 (7<sup>th</sup> Cir. 1972).

The Third Circuit has made it clear that the existence of a genuine issue is to be determined by the evidence submitted to the trial court. Hollinger, supra; Ness v. Marshall, 660 F.2d 517, 519 (3d Cir. 1981). In addition, inferences to be drawn from the underlying facts contained in the evidence submitted to the trial court must be drawn in favor of the non-moving party.

toto the party opposing the motion. Goodman v. Mead Johnson, 566 F.2d 566, 573 (3d Cir. 1976), *cert. denied*, 429 U.S. 1038, 97 S.Ct. 732, 50 L.Ed.2d 1038 (1977). A Court considering a summary judgment motion based solely on an administrative decision under IDEA follows a slightly modified rule.<sup>1</sup> For purposes of the purposes of the present motion, the standard rule because: 1) the CIU20 rule because: 1) the CIU20 is not a decision, and; 2) Plaintiffs inclusion of documents fall under any part of any administrative record.

### **I. THIS CASE IS NOT YET RIPE FOR SUMMARY JUDGMENT**

Upon receipt of Plaintiffs Complaint, Defendant moved to Dismiss under 12(b)(6) alleging that Plaintiffs Complaint failed to state a claim against CIU20. Plaintiffs responded by filing a combined Response to Defendants Motion and a Brief in support of Summary Judgment. Plaintiffs also filed a 1240 page Appendix. The Appendix was comprised of documents of record in a case

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<sup>1</sup> Noting that summary judgment in a judicial review of an administrative action under the IDEA is different, the Court in Breen v. St. Charles R-IV School District, 2 F.Supp.2d 1220 (E.D. Miss. 1997), concluded:

Judicial review of agency action may be conducted on the administrative record even if there are disputed issues of material fact. Under IDEA, the reviewing court bases its decision on the preponderance of evidence. That is a less deferential standard of review than the preponderance of evidence test common to federal administrative law. But it still requires the reviewing court to give due weight to administrative decision making. Breen, 2 F.Supp.2d at 1220 (emphases added, citations omitted)

than two years ago against Bethlehem Area School District, in which CIU20 was not a party. The documents were not previously produced to Defendant. No discovery has been taken as yet in the case at bar.

Fed.R.C.P. 12(b)(6) states in pertinent part:

...If, on a motion asserting the defense of failure of the pleading to state a claim, granted, matters outside the pleading are excluded by the court, the motion shall be treated as one for summary judgment, and disposed of as provided in Rule 56. *be given reasonable opportunity to present pertinent to such a motion by Rule 56.*

F.R.C.P. 12(b)(6) (emphasis added)

The parties may produce affidavits and other support or in opposition to a motion for failure. Motor Co. v. Summit Motor Prods., Inc., 930 F.2d 277 (3d Cir.) cert. denied, 508 U.S. 939, 112 S.Ct. 373, 116 L.Ed.2d 324 (1991). See Lybrook v. Meriden Farmington Mun. Schools Bd. of Educ., 232 F.3d 1334, 2000 (4<sup>th</sup> Cir. 1997) (noting that conversion requirement does not vest until court decides to consider the extrinsic materials; *mere extraneous materials does not trigger a conversion*) (emphasis added).

court must give all parties notice of such a conversion must give all parties notice with an opportunity both to be heard and to support of their positions on the merits. Town of Loma Linda, 213 F.3d 101, 1005 (8<sup>th</sup> Cir. 2000); David v. David, 101 F.3d 1344, 1352 (10<sup>th</sup> Cir. 1996), *cert. denied*, 522 U.S. 858, 118 S.Ct. 157, 139 L.Ed.2d 102 (1997); Jones v. Automobile Ins. Co., 917 F.2d 1528 (11<sup>th</sup> Cir. 1991). Following conversion, the court is likely to require appropriate discovery before ruling on the converted motion. Baicker-McKee, et al., Federal Civil Rules Handbook 310 (2002).

In the instant case, a Motion to Dismiss was the first filed by the Defendant. No answer or affirmative defenses to Plaintiff's Complaint have been filed, nor has there been discovery. Discovery may be granted only after the nonmoving party has had an opportunity for discovery. Celotex Corp. v. Catrett, 477 U.S. 317, 322, 106 S.Ct. 2798, 91 L.Ed. 2d 265 (1986).

Pre-discovery summary judgments should more appropriately be the exception, rather than the rule. See Patton v. General Signal, 1997 F.Supp. 666, 670 (W.D.N.Y. 1997) (commenting that pre-discovery summary judgment remains the exception rather than the rule, and will be granted only in the clearest of cases).

CIU20CIU20 has affirmative defenses independent of BASD and has not had the opportunity to raise them. CIU20the opportunity to raise them. CIU20 intendsthe ofof the Statute of Limitations under Bernardsville Bd. of Ed. v. Bernardsville Bd. of Ed. v. (3d(3d Cir. 1994) and Montour School District v. S.T., Pa.Cmwlt, Pa.Cmwlt. LEXIS 598, 80 A.2d 29 (2001).

The record attached by Plaintiff includes depositions taken in the case against BASD, appeal hearing officer opinions. As CIU20 was not a party in that case, CIU20 has the opportunity to participate in the examination of witnesses. A-104;A-13287;A-307;A-329;A-365;A-385;A-399;A-423;A-428;A-430;A-431;A-432;A-433;A-434;A-435;A-436;A-437;A-438;A-439;A-440;A-441;A-442;A-443;A-444;A-445;A-446;A-447;A-448;A-449;A-450;A-451;A-452;A-453;A-454;A-455;A-456;A-457;A-458;A-459;A-460;A-461;A-462;A-463;A-464;A-465;A-466;A-467;A-468;A-469;A-470;A-471;A-472;A-473;A-474;A-475;A-476;A-477;A-478;A-479;A-480;A-481;A-482;A-483;A-484;A-485;A-486;A-487;A-488;A-489;A-490;A-491;A-492;A-493;A-494;A-495;A-496;A-497;A-498;A-499;A-500;A-501;A-502;A-503;A-504;A-505;A-506;A-507;A-508;A-509;A-510;A-511;A-512;A-513;A-514;A-515;A-516;A-517;A-518;A-519;A-520;A-521;A-522;A-523;A-524;A-525;A-526;A-527;A-528;A-529;A-530;A-531;A-532;A-533;A-534;A-535;A-536;A-537;A-538;A-539;A-540;A-541;A-542;A-543;A-544;A-545;A-546;A-547;A-548;A-549;A-550;A-551;A-552;A-553;A-554;A-555;A-556;A-557;A-558;A-559;A-560;A-561;A-562;A-563;A-564;A-565;A-566;A-567;A-568;A-569;A-570;A-571;A-572;A-573;A-574;A-575;A-576;A-577;A-578;A-579;A-580;A-581;A-582;A-583;A-584;A-585;A-586;A-587;A-588;A-589;A-590;A-591;A-592;A-593;A-594;A-595;A-596;A-597;A-598;A-599;A-600;A-601;A-602;A-603;A-604;A-605;A-606;A-607;A-608;A-609;A-610;A-611;A-612;A-613;A-614;A-615;A-616;A-617;A-618;A-619;A-620;A-621;A-622;A-623;A-624;A-625;A-626;A-627;A-628;A-629;A-630;A-631;A-632;A-633;A-634;A-635;A-636;A-637;A-638;A-639;A-640;A-641;A-642;A-643;A-644;A-645;A-646;A-647;A-648;A-649;A-650;A-651;A-652;A-653;A-654;A-655;A-656;A-657;A-658;A-659;A-660;A-661;A-662;A-663;A-664;A-665;A-666;A-667;A-668;A-669;A-670;A-671;A-672;A-673;A-674;A-675;A-676;A-677;A-678;A-679;A-680;A-681;A-682;A-683;A-684;A-685;A-686;A-687;A-688;A-689;A-690;A-691;A-692;A-693;A-694;A-695;A-696;A-697;A-698;A-699;A-700;A-701;A-702;A-703;A-704;A-705;A-706;A-707;A-708;A-709;A-710;A-711;A-712;A-713;A-714;A-715;A-716;A-717;A-718;A-719;A-720;A-721;A-722;A-723;A-724;A-725;A-726;A-727;A-728;A-729;A-730;A-731;A-732;A-733;A-734;A-735;A-736;A-737;A-738;A-739;A-740;A-741;A-742;A-743;A-744;A-745;A-746;A-747;A-748;A-749;A-750;A-751;A-752;A-753;A-754;A-755;A-756;A-757;A-758;A-759;A-760;A-761;A-762;A-763;A-764;A-765;A-766;A-767;A-768;A-769;A-770;A-771;A-772;A-773;A-774;A-775;A-776;A-777;A-778;A-779;A-780;A-781;A-782;A-783;A-784;A-785;A-786;A-787;A-788;A-789;A-790;A-791;A-792;A-793;A-794;A-795;A-796;A-797;A-798;A-799;A-800;A-801;A-802;A-803;A-804;A-805;A-806;A-807;A-808;A-809;A-810;A-811;A-812;A-813;A-814;A-815;A-816;A-817;A-818;A-819;A-820;A-821;A-822;A-823;A-824;A-825;A-826;A-827;A-828;A-829;A-830;A-831;A-832;A-833;A-834;A-835;A-836;A-837;A-838;A-839;A-840;A-841;A-842;A-843;A-844;A-845;A-846;A-847;A-848;A-849;A-850;A-851;A-852;A-853;A-854;A-855;A-856;A-857;A-858;A-859;A-860;A-861;A-862;A-863;A-864;A-865;A-866;A-867;A-868;A-869;A-870;A-871;A-872;A-873;A-874;A-875;A-876;A-877;A-878;A-879;A-880;A-881;A-882;A-883;A-884;A-885;A-886;A-887;A-888;A-889;A-890;A-891;A-892;A-893;A-894;A-895;A-896;A-897;A-898;A-899;A-900;A-901;A-902;A-903;A-904;A-905;A-906;A-907;A-908;A-909;A-910;A-911;A-912;A-913;A-914;A-915;A-916;A-917;A-918;A-919;A-920;A-921;A-922;A-923;A-924;A-925;A-926;A-927;A-928;A-929;A-930;A-931;A-932;A-933;A-934;A-935;A-936;A-937;A-938;A-939;A-940;A-941;A-942;A-943;A-944;A-945;A-946;A-947;A-948;A-949;A-950;A-951;A-952;A-953;A-954;A-955;A-956;A-957;A-958;A-959;A-960;A-961;A-962;A-963;A-964;A-965;A-966;A-967;A-968;A-969;A-970;A-971;A-972;A-973;A-974;A-975;A-976;A-977;A-978;A-979;A-980;A-981;A-982;A-983;A-984;A-985;A-986;A-987;A-988;A-989;A-990;A-991;A-992;A-993;A-994;A-995;A-996;A-997;A-998;A-999;A-1000;A-1001;A-1002;A-1003;A-1004;A-1005;A-1006;A-1007;A-1008;A-1009;A-1010;A-1011;A-1012;A-1013;A-1014;A-1015;A-1016;A-1017;A-1018;A-1019;A-1020;A-1021;A-1022;A-1023;A-1024;A-1025;A-1026;A-1027;A-1028;A-1029;A-1030;A-1031;A-1032;A-1033;A-1034;A-1035;A-1036;A-1037;A-1038;A-1039;A-1040;A-1041;A-1042;A-1043;A-1044;A-1045;A-1046;A-1047;A-1048;A-1049;A-1050;A-1051;A-1052;A-1053;A-1054;A-1055;A-1056;A-1057;A-1058;A-1059;A-1060;A-1061;A-1062;A-1063;A-1064;A-1065;A-1066;A-1067;A-1068;A-1069;A-1070;A-1071;A-1072;A-1073;A-1074;A-1075;A-1076;A-1077;A-1078;A-1079;A-1080;A-1

Plaintiffs attempt to introduce CIU2 stage of the proceedings is high BethI BethlehemBethlehem case at 00-CV-642 indicates that a trial schedule has been set January 10, 2003, which is less than January 10, 2003 extensive discovery taken in which CIU has not extensive discovery taken in which



was initiated by Plaintiff on February 3, 2000. Plaintiffs had moved to join CIU20 as a party and move for summary judgment on the two year period to do so. Now that the initial two year period to do so. Now that the initial two year period to do so. Now that the initial two year period to do so. Plaintiffs attempt to insert CIU20 at the

Based on the foregoing, Plaintiffs failed to meet their burden. Based on the foregoing, the matter is ripe for Summary Judgment. Plaintiffs Motion for Summary Judgment should be dismissed.

**II.II. THERE IS A GENUINE ISSUE OF MATERIAL FACT WHETHER CIU20 EMPLOYEES ARE THE BORROWED SERVANTS UNDER THE BORROWED SERVANT DOCTRINE**

There exists a genuine issue of fact as to whether CIU20 employees are independent contractor or borrowed servant *vis`a vis* as a co-L and a factual issue upon which this court should grant summary judgment. The CIU20 employees were the borrowed servants of Bethlehem District. BASD actually superintended the building and controlled the manner of their work and therefore liable to Plaintiffs.

Pennsylvania law on the borrowed servant doctrine is set out in Walters v. Harold M. Kelly, Inc., 269 A.2d 347, 349-50 (Pa.Super. 1970):

One who is in the general employ of another may, with respect to certain work, be transferred to the service of

wayway that he becomes, for the first time being and in the pway that he be service which he is engaged to perform, an employee of that person.

KhanKhan v. Accurate Mold, Inc., 82 F.Supp.2d 381 (E.D. Pa. 2000); Fitzpatrick v.v. Consolidated Rail Corp., 1992 U., 1992 U.S. Dist., 1992 U.S. Dist. LEXIS 11615 (E.D. Pa. 1992) Walton at 349-350.

Further,Further, the third person, the allegedFurther, the third person, the controlcontrol not only thecontrol not only the work the employee is to do b performanperformance.performance. Fitzpatrick citing Hamler v. Waldron, 284 A.2d 1970);1970); Farmers Export Co. v. Energy Terminals, Inc., 673 , 673 F.Supp, 673 F.Supp. 1 (E.D.Pa.(E.D.Pa. 1987)(citing WaltWalton, 2, 269 A.2d at 349). The most important factor determiningdetermining whether the employee has becomedetermining whether borrowingborrowing employer is the degree to which the borrow exercisesexercises control over theexercises control over the employee. Fitzpatrick citin 826826 F.2d826 F.2d 1255 (3d Cir. 1987)(Third Circuit cites Restatement (Second) of826 F.2d in determining issue on appeal from Virgin Islands).<sup>2</sup>

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<sup>2</sup>TheThe Eastern District Court listed seven factors that should be considered in detThe Eastern District whether an employee is a borrowed servant, only six of which are applicable here:

- 1.1. One who is in the general employ of one employer may be transferredOne who is in the general service of another in such a service of another in such a manner service of another in such a manner the second employer;
- 2.2. Whether or not the transferredWhether or not the transferred employee is borrowed, Whether the first employer passes to the secondthe first employer passes to the second employer the employee s work but also the manner of performing it;
- 3.3. ItIt is enough to establish the employer-employeeIt is enough to establish the employer has the right to control the employee s manner of performance of work;

Notwithstanding whether or not CIU20 employees were servants of BASD for purposes of liability. Under Pennsylvania law, the jury is the fact-finder as to whether there is a master-servant relationship, and also as to whether there is a master-servant relationship, and v.v. Stoltzfus, 2000 U.S. Dist. LEXIS 15441 (E.D. Pa. 2000) (One is, 2000 U.S. Dist. LEXIS 15441 (E.D. Pa. 2000)). The negligence of another, unless there is a relationship of master and servant or principle and agent; the jury determines whether there is a master-servant relationship); Mauk v. Finkler, 367 F.Supp., 367 F.Supp.2d 1973 (E.D. Pa. 1973) (There is no question that under the law of Pennsylvania, the scope of the authority or employment of an agent or servant is a factual issue for jury determination; the test of whether the factual issue should reach the jury turns on whether any reasonable inference from the facts turns on whether any finding that the employee was acting in furtherance of

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\*\*\*\*(The fourth factor which the Court lists is specifically tailored to which are treated differently by the Pennsylvania Supreme Court.

- 5.5. Facts which indicate that an employee remains in the possession of a skill or special training, and employment at a daily or hourly rate for no definite period;
6. The fact the second employer designates the work to be done and the fact the second employer does not militate against the first employer-employee relationship; and
- 7.7. When the facts are undisputed, the determination of who is the employer is one of law, but when the facts are disputed the question is one of fact.

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Fitzpatrick citing Smart v. Ashland Chemical, Inc., 1992 WL 10476 at n2 (E.D. Pa. 1992)

business); Stine v. Borst, 205 Pa. Super. 46, 205 A.2d 650 (Pa.Super. 1964)

In the case at bar, the deposition testimony of several CIU20 employees raises the issue as to the status of CIU20 as an independent contractor or borrowed servant for BASD and whether CIU20 borrowed servant for BASD and its employer's (BASD) business:

Q....You said that you were the special education supervisor for the Bethlehem Area School District. You were hired and paid by Colonial Intermediate Unit during the two years you served the school district. You were paid and hired by the Intermediate Unit?

A.A. I was hired by the Intermediate Unit. It was Bethlehem Area School District contracted with the Intermediate Unit to provide special education supervision services to the district.

(N.T. Nancy Laurence, A-288-289)

Q.Q. ...Would you explain what that relationship is between the Intermediate Unit and the Bethlehem Area School District?

A.A. Yes. The Intermediate Unit is a consortium of sorts that provides special services to our intermediate unit school districts, Bethlehem being one of those school districts. Bethlehem pays a proportionate amount, depending on the programs we are serving.

Q.Q. Depending on the number of students in the programs or receiving Intergovernmental work?

A.A. Everyone pays an equal portion for the Intermediate Unit. Then, for one of our programs, the district is charged an amount per child depending on the services they are receiving.

We also act as consultants to the school. I was not providing direct service to SCI on a consultative basis.

(N.T. Margie DeRenzis, A-367-368)

Q. Who is your employer?

A.A. Let me explain this, A. Let me explain this, because I know this question has been asked that you understand fully. that you understand fully. education in the Bethlehem Area education in the Bethlehem area district employee. The district employee. The previous Colonial Intermediate Unit 20. Colonial Intermediate Unit 20. It was an arrangement between the district and the Intermediate Unit. The district paid the Intermediate Unit for administrative oversight.

So, So, So, the So, the Intermediate Unit, through that agreement, pro administrativeadministrative administrative oversightadministrative oversight adr eighteight years that I talked about previous to the diseight years that I talked a this year.

(N.T. Richard Agretto, A-401)

The question of CIU20's relationship with BASD is clearly a question of fact to be determined by the jury. Accordingly, Plaintiffs' Motion for Summary Judgment should be dismissed.

**III.III. III. PLAIII. PLAINTIFFS FAIL TO STATE A CAUSE OF ACTION AGAINST  
DEFENDANT CIU UNDER IDEA, §504 AND §1983**

To the extent that Plaintiffs incorporate their Motion & BrTo the extent that Plaintiffs incorporate their Motion & Br

against BASD in the matter docketed at 00-CV-642 (pg. 10) against BASD in the matter docketed at 00-CV-642 (pg. 10)

to Dismiss and Motion to Dismiss and Motion for Summary Judgment), Defendant CIU20 to Dismiss and Motion to Dismiss and Motion for Summary Judgment), Defendant CIU20

and incorporates the arguments set forth in and incorporates the arguments set forth in

Brief in Opposition to Plaintiffs Motion for Summary Judgment and Motion for Disposition on Record in Scott C. v. BASD docketed at 00-CV-642.

**E. CONCLUSION**

For the foregoing reasons, Plaintiff should be dismissed.

KING, SPRY, HERMAN, FREUND & FAUL

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